

115TH CONGRESS  
1ST SESSION

# H. R. 4078

To establish various programs to ease the burden on undereducated and financially deficient workers seeking to further their education.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 19, 2017

Mr. HUNTER (for himself and Mr. HASTINGS) introduced the following bill; which was referred to the Committee on Education and the Workforce

# A BILL

To establish various programs to ease the burden on under-educated and financially deficient workers seeking to further their education.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### 3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the “Expanding America’s  
5 Workforce Act of 2017”.

## 6 SEC. 2. REVIEW OF GAINFUL EMPLOYMENT MEASURE- 7 MENT.

8 Not later than 2 years after the date of enactment  
9 of this Act, the Secretary of Education shall prepare and  
10 submit to Congress, a report on the accuracy of the man-

1     ner in which gainful employment is measured under the  
2     Higher Education Act of 1965 (20 U.S.C. 1001 et seq.)  
3     for different geographic regions and courses of study.

4     **SEC. 3. SHORT-TERM WORKFORCE FEDERAL PELL GRANTS.**

5         Section 401 of the Higher Education Act of 1965 (20  
6     U.S.C. 1070a) is amended by inserting at the end the fol-  
7     lowing:

8             “(k) SHORT-TERM WORKFORCE PELL GRANTS.—

9                 “(1) IN GENERAL.—For award years beginning  
10             on or after July 1, 2020, the Secretary shall carry  
11             out a program under which the Secretary shall  
12             award Federal Pell Grants to eligible students for  
13             short-term workforce programs.

14                 “(2) TERMS AND CONDITIONS.—A Federal Pell  
15             Grant awarded under this subsection (in this section  
16             referred to as a ‘workforce Federal Pell Grant’) shall  
17             have the same terms and conditions, and be awarded  
18             in the same manner, as a Federal Pell Grant award-  
19             ed under subsection (a), except as follows:

20                 “(A) A student who is eligible to receive a  
21             workforce Federal Pell Grant under this sub-  
22             section is a student who—

23                 “(i) has not, on or after the date that  
24             is 10 years before the date on which the  
25             student applies for such grant, attained a

baccalaureate degree or post baccalaureate degree;

“(ii) attends an eligible institution, but was not previously enrolled in an eligible institution on or after the date that is 5 years before the date on which the student applies for such grant;

“(iii) is enrolled, or accepted for enrollment, in a short-term workforce program at such institution;

“(iv) is determined, solely by the institution, that the student is unemployed or underemployed; and

“(v) meets all other eligibility requirements for a Federal Pell Grant (except as otherwise provided in this paragraph).

“(B) The amount of a workforce Pell Grant for an eligible student shall be determined under subsection (b)(2)(A), except that—

“(i) the maximum Federal Pell Grant awarded under this subsection for an award year shall be 50 percent of the maximum Federal Pell Grant awarded under

1 subsection (b) applicable to that award  
2 year;

3 “(ii) no increase shall be calculated  
4 under subsection (b)(7)(B) for a student  
5 receiving workforce Pell Grant under this  
6 subsection; and

7 “(iii) subsection (b)(4) shall not  
8 apply.

9 “(3) INCLUSION IN TOTAL ELIGIBILITY PERIOD  
10 FOR RECENT STUDENTS.—Any period during which  
11 a student described in paragraph (2)(A) receives a  
12 workforce Federal Pell Grant under this subsection  
13 shall be included in calculating the student’s period  
14 of eligibility for Federal Pell Grants under sub-  
15 section (c), and any regulations under such sub-  
16 section regarding students who are enrolled in an  
17 undergraduate program on less than a full-time  
18 basis shall similarly apply to students who are en-  
19 rolled in a short-term workforce program at an eligi-  
20 ble institution on less than a full-time basis.

21 “(4) DEFINITIONS.—In this subsection, the fol-  
22 lowing definitions apply:

23 “(A) ELIGIBLE CAREER PATHWAY PRO-  
24 GRAM.—The term ‘eligible career pathway pro-  
25 gram’ means a program that is a combination

1           of rigorous and high-quality education, training,  
2           and other services that—

3                 “(i) aligns with the skill needs of in-  
4                 dustries in the State or regional economy  
5                 involved;

6                 “(ii) prepares an individual to be suc-  
7                 cessful in any of a full range of secondary  
8                 or postsecondary education options, includ-  
9                 ing apprenticeships registered under the  
10                 Act of August 16, 1937 (commonly known  
11                 as the ‘National Apprenticeship Act’; 50  
12                 Stat. 664; 29 U.S.C. 50 et seq.);

13                 “(iii) includes counseling to support  
14                 an individual in achieving the individual’s  
15                 education and career goals;

16                 “(iv) includes, as appropriate, edu-  
17                 cation offered concurrently with and in the  
18                 same context as workforce preparation ac-  
19                 tivities and training for a specific occupa-  
20                 tion or occupational cluster;

21                 “(v) organizes education, training,  
22                 and other services to meet the particular  
23                 needs of an individual in a manner that ac-  
24                 celerates the educational and career ad-

1 vancement of the individual to the extent  
2 practicable; and

3 “(vi) helps an individual enter or ad-  
4 vance within a specific occupation or occu-  
5 pational cluster.

6 “(B) SHORT-TERM WORKFORCE PRO-  
7 GRAM.—The term ‘short-term workforce pro-  
8 gram’ means a career and technical education  
9 program at an institution of higher education  
10 that—

11 “(i) provides not less than 150 clock  
12 hours of instructional time over a period of  
13 not less than 8 weeks or more than 12  
14 weeks;

15 “(ii) provides training aligned with  
16 the requirements of employers in the State  
17 or local area, which may include in-demand  
18 industry sectors or occupations in the  
19 State or local area, as defined under sec-  
20 tion 3(23) of the Workforce Innovation  
21 and Opportunity Act (29 U.S.C.  
22 3102(23));

23 “(iii) provides a student, upon comple-  
24 tion of the program, with a recognized  
25 postsecondary credential, as defined under

1                   section 3(52) of the Workforce Innovation  
2                   and Opportunity Act (29 U.S.C.  
3                   3102(52)), that is recognized by employers  
4                   in the relevant industry, including creden-  
5                   tials recognized by industry or sector part-  
6                   nerships in the State or local area where  
7                   the industry is located;

8                   “(iv) has been determined, by the in-  
9                   stitution of higher education, to provide  
10                  academic content, an amount of instruc-  
11                  tional time, and a recognized postsec-  
12                  ondary credential that are sufficient to—

13                  “(I) meet the hiring requirements  
14                  of potential employers; and

15                  “(II) allow the students to apply  
16                  for any licenses or certifications that  
17                  may be required to be employed in the  
18                  field for which the job training is of-  
19                  fered;

20                  “(v) may include integrated or basic  
21                  skills courses; and

22                  “(vi) may be offered as part of an eli-  
23                  gible career pathway program.

24                  “(5) SPECIAL RULE.—In the case of a career  
25                  pathway program being determined eligible for the

1 first time under this subsection, such determination  
2 shall be made by the Secretary before such program  
3 is considered to be an eligible career pathway pro-  
4 gram.

5       “(6) INELIGIBILITY FOR DOUBLE BENEFITS.—  
6 No student may receive both a workforce Federal  
7 Pell Grant under this subsection and an additional  
8 Federal Pell Grant under subsection (b)(8).”.

9 **SEC. 4. CONNECTING APPRENTICESHIPS TO ACADEMIC DE-**  
10                   **GREES.**

11       (a) IN GENERAL.—Title IV of the Higher Education  
12 Act of 1965 is amended by inserting after section 486A  
13 (20 U.S.C. 1093a) the following:

14 **“SEC. 486B. APPRENTICESHIP EXPANSION THROUGH AR-**  
15                   **TICULATION AGREEMENTS.**

16       “(a) DEFINITIONS.—In this section:

17       “(1) APPRENTICESHIP ARTICULATION AGREE-  
18 MENT.—The term ‘apprenticeship articulation agree-  
19 ment’ means an agreement between or among insti-  
20 tutions of higher education that specifies the college  
21 credit value of and acceptability of certificates re-  
22 ceived through specific apprenticeship programs, for  
23 purposes of transferring such credits toward meeting  
24 specific degree or program requirements.

1           “(2) APPRENTICESHIP PROGRAM.—The term  
2       ‘apprenticeship program’ means an apprenticeship  
3       registered under the Act of August 16, 1937 (com-  
4       monly known as the ‘National Apprenticeship Act’;  
5       50 Stat. 664, chapter 663; 29 U.S.C. 50 et seq.).

6       “(b) PROGRAM TO ENCOURAGE APPRENTICESHIP  
7       ARTICULATION AGREEMENTS.—

8           “(1) PROGRAM ESTABLISHED.—The Secretary  
9       shall carry out a program in cooperation with  
10      States, institutions of higher education (including  
11      proprietary institutions), and sponsors of apprentice-  
12      ships programs, to develop, enhance, and implement  
13      comprehensive apprenticeship articulation agree-  
14      ments between or among such institutions. Such ap-  
15      prenticeship articulation agreements shall be made  
16      widely and publicly available on the websites of such  
17      States, sponsors and institutions. In developing, en-  
18      hancing, and implementing apprenticeship articula-  
19      tion agreements, States, sponsors and institutions of  
20      higher education may employ strategies, where appli-  
21      cable, including—

22           “(A) improving awareness of existing ap-  
23      prenticeship articulation agreements;

24           “(B) expanding participation of a wide va-  
25      riety of institutions of higher education;

1               “(C) improving management systems to re-  
2               garding course equivalency, transfer of credit,  
3               and articulation; and

4               “(D) strategies to ensure widespread ac-  
5               ceptance for the transfer of credits awarded to  
6               apprentices pursuant to apprenticeship articula-  
7               tion agreements.

8               “(2) COORDINATION AND TECHNICAL ASSIST-  
9               ANCE.—The Secretary, in coordination with the Sec-  
10               retary of Labor, shall provide technical assistance to  
11               States, sponsors and institutions of higher education  
12               for the purposes of developing and implementing ap-  
13               prenticeship articulation agreements in accordance  
14               with this subsection.”.

15 **SEC. 5. ENHANCING TRANSFER OF CREDIT AMONG**  
16 **SCHOOLS.**

17               (a) TRANSFER OF CREDIT POLICIES.—Section  
18 485(h)(1) of the Higher Education Act of 1965 (20  
19 U.S.C. 1092(h)(1)) is amended—

20               (1) by striking “and” at the end of subpara-  
21               graph (A); and

22               (2) by adding at the end the following:

23               “(C) an assurance that for each credit  
24               earned at another institution of higher edu-  
25               cation that is accepted and rejected by the in-

1 stitution, such credit will be publicly disclosed,  
2 and disaggregated by type of institution at  
3 which such credit was earned, accrediting agen-  
4 cy or association, program, and if applicable,  
5 the primary reason for the credit not being ac-  
6 cepted; and

7 “(D) an assurance of the acceptance of  
8 credits earned at another institution for an  
9 identical course offered at the institution that  
10 has been reviewed by the same accrediting  
11 agency or association at both such institutions,  
12 and is at the introductory level as determined  
13 by the agency or association, or in a case in  
14 which the transfer of such credits is initially de-  
15 nied by the institution, an assurance the stu-  
16 dent will have the opportunity to take an as-  
17 sessment administered by the institution to  
18 demonstrate competency in such course for pur-  
19 poses of the transfer of such credits.”.

20 (b) ARTICULATION AGREEMENTS.—Section 486A(b)  
21 of the Higher Education Act of 1965 (20 U.S.C. 1093a)  
22 is amended—

23 (1) in paragraph (1)—

1                             (A) by redesignating subparagraphs (C)  
2                             and (D) as subparagraphs (D) and (E), respec-  
3                             tively; and

4                             (B) by inserting after subparagraph (B)  
5                             the following:

6                             “(C) identification of courses at each insti-  
7                             tution in which an articulation agreement has  
8                             been developed to enable the transfer of credit  
9                             for such courses to, at a minimum, all other in-  
10                             stitutions accredited by the same accrediting  
11                             agency or association;”; and

12                             (2) in paragraph (2), by striking “public”.

13                             (c) REPORT.—Not later than 1 year after the date  
14                             of enactment of this Act, the Secretary of Education shall  
15                             submit a report to Congress on a review of transfer of  
16                             credit policies across institutions of higher education  
17                             that—

18                             (1) determines the extent to which articulation  
19                             agreements (defined in section 486A of the Higher  
20                             Education Act of 1965 (20 U.S.C. 1093a)) have re-  
21                             sulted in reduced costs for students; and

22                             (2) provides recommendations on how to  
23                             incentivize the expanded use of such articulation  
24                             agreements.

1   **SEC. 6. COMPETENCY-BASED EDUCATION.**

2       Section 481(b)(4) of the Higher Education Act of  
3   1965 (20 U.S.C. 1088(b)(4)) is amended to read as fol-  
4   lows:

5           “(4) For the purposes of this title, the term ‘el-  
6   igible program’ includes an instructional program  
7   that measures knowledge, skills, and experience  
8   through assessments of such knowledge, skills, or ex-  
9   perience in lieu of or in addition to the use of credit  
10   hours or clock hours. In the case of a program being  
11   determined eligible for the first time under this  
12   paragraph, such determination shall be made by the  
13   Secretary before such program is considered to be  
14   an eligible program.”.

